

**Agency Priority Goal Action Plan** 

# Improve the Hiring Process

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## Overview

#### **Goal Statement**

O Strengthen the capabilities of Federal HR professionals by relaunching a delegated examining (DE) certification program that creates a level standard for all HR delegated examiners. By September 30, 2019, at least 43 percent of delegated examiners will complete the updated certification program.

### Challenge

- The Human Resources Specialist (0201) occupation was identified as a Government-wide mission critical occupation (MCO) in 2011 and re-validated in 2015 as one of six high-risk MCOs. Although various strategies have been implemented to address skills gaps for Federal HR specialists, the gaps continue to exist. (https://www.gao.gov/assets/670/668202.pdf)
- The identified root causes leading to HR's designation as a High Risk include:
  - 1. <u>Training/Development</u>: HR Specialists (GS-11 to GS-14) have inconsistent access to the appropriate training/education they need to meet customer expectations and drive customer satisfaction.
  - 2. <u>Grade Structure</u>: Opportunity for accelerated promotion/career progression leads to high transfer rates and journey specialists with limited technical depth.
  - 3. <u>Workload</u>: Demanding workload and ineffective customer relationships and expectations leads to dissatisfaction and higher transfer rates.
  - 4. <u>Engagement</u>: HR specialists transfer to other agencies or retire from Federal service at a higher rate when they do not feel valued in their current work environment.
- O An effective hiring process must be supported by expert Human Resources (HR) professionals who are knowledgeable about all aspects of talent acquisition, from recruiting, to job posting, to developing effective assessment tools, and use of special hiring and compensation flexibilities.

## Overview

### Opportunity

- The Human Resources (HR) Capabilities Program will cultivate continuous development of Federal HR professionals to acquire expertise and collaborate with managers and employees to recruit and retain individuals with the knowledge, skills, and abilities to achieve Federal agency missions.
  - 1. As OPM pursues improvements and modernization of the hiring process, the agency's policy, service delivery, and oversight functions will coordinate efforts to strengthen the knowledge and consultative ability of agency HR professionals to ensure they are skilled and equipped to support an efficient and effective hiring process.
  - 2. The HR Fellows Policy Rotation Program enables HR Professionals to develop highly needed policy skills, broaden organizational experience, and build Government-wide networks to improve participants' abilities to assume Human Capital leadership roles.

## Goal Structure & Strategies

### Federal HR Capabilities Program:

OPM will employ a holistic approach to build HR professionals' core knowledge and capability for each HR technical area Government-wide, while addressing the priority root causes identified by the Federal Action Skills Team (FAST) team in October 2016.

## OPM will pursue the following strategies for each HR technical area\*:

- Develop curriculum
  - 1. Develop and validate technical competency models.
  - 2. Develop, implement, and maintain a HR "core" curriculum.
  - 3. Develop certification programs, as applicable (starting with DE certification).
- Develop and implement the OPM HR Policy Fellows Program.

<sup>\*</sup>HR technical areas: Staffing, Classification, Employee Relations, Labor Relations, Performance Management, Benefits, Compensation, HR Development, and HR Systems

# Summary of Progress – FY19 Q1/Q2

Strategies	Progress (FY 19, Q1/Q2)
<ul><li>1) Curriculum</li><li>Development</li><li>Certification, as applicable (starting with Delegated Examining (DE) Certification)</li></ul>	<ul> <li>Developed 80 percent of the tracking system, which is on track for opening Q3 FY 19.</li> <li>Updated and finalized DE training course material in Q2 FY 19.</li> <li>Finalized Delegated Examining Operations Handbook (DEOH) in Q2 FY 19, awaiting OD approval.</li> <li>Developed DE Certification Program Guide outlining new requirements, costs, and how to register in Q2 FY 19, awaiting Office of the Director approval. OPM DE training will no longer be mandatory. However, training in DE will be recommended whether obtained on-the-job or via classroom training through OPM, a Federal agency, or another source.</li> <li>Developed communication strategy in Q2 FY 19.</li> </ul>
2) OPM HR Policy Center of Excellence	<ul> <li>Cohort attended workshops from Diversity and Inclusion program and Talent, Acquisition, and Workforce Shaping; and onsite visits to Chief Human Capital Officers meeting and Merit Systems Protection Board.</li> <li>Planned educational experiences that will continue throughout April and May, including workshops from Strategic Workforce Planning, Accountability and Workforce Relations, Pay and Leave, Senior Executive Service and Performance Management; and a coaching session on Strategic Human Capital Management.</li> <li>Planned an acknowledgement ceremony to be held in May.</li> <li>The objectives of the Center of Excellence are:</li> <li>To test the concept's ability to produce the desired outcomes for the Federal HR Community.</li> <li>To consider if the model can be replicated to upskill and close skill gaps in other Government-wide mission critical occupations.</li> </ul>

# **Key Milestones**

#### **Strategy:** Develop curriculum.

- Develop and validate technical competency models
- Develop, implement, and maintain a HR "core" curriculum
- Develop certification programs, as applicable (starting with DE certification)

Milestone Summary								
Key Milestone	Milestone Due Date	Milestone Status	Change from last quarter	Owner	Comments			
Develop assessment for new DE certification program.	Q3 FY 18	Complete		Human Resources Solutions				
Develop tracking system for new DE certification program.	Q4 FY 18	Behind Schedule	Q3 FY 19	Human Resources Solutions	80 percent completed. Overcame funding and procurement challenges. System availability is planned for Q3 FY 19, in time for targeted program launch.			
Deploy communications strategy (to include CHCO Memorandum and Program Administration Guide)	Q3 FY 18	Behind Schedule	Q3 FY 19	Employee Services, Human Resources Solutions, and Merit Systems Accountability & Compliance	Communication strategy complete and will be deployed in Q3 FY 19 when the program is ready to launch.			
Write guidance on how to use DE certification as a condition of employment.	Q1 FY 19	Behind Schedule	Q4 FY 19	Employee Services, Human Resources Solutions, and Merit Systems Accountability & Compliance	The Government shutdown and other priorities related to the program delayed research and completion of requirements.			
Launch new DE certification program.	Q4 FY 18	Behind Schedule	Q3 FY19	Employee Services, Human Resources Solutions and Merit Systems Accountability & Compliance	Delayed due to implementation challenges (approval of handbook, funding and contractual delays). Funding was identified Q3/4 FY 18, contract awarded Q1 FY 19. Government shutdown caused delays in finalizing Handbook and registration system development as subject matter experts were furloughed. Handbook was finalized Q2 FY 19, pending Office of the Director approval.			

# **Key Milestones**

**Strategy:** Develop and implement the OPM HR Policy Center of Excellence.

Milestone Summary								
Key Milestone	Milestone Due Date	Milestone Status	Change from last quarter	Owner	Comments			
Add annual knowledge checks for any new regulations and legislation that pertains to the work of Federal HR specialists.	Q4 FY 19	Behind Schedule	Q2 FY 20	Employee Services, Human Resources Solutions, and Merit Systems Accountability & Compliance	This is a post-launch activity. OPM will not complete this milestone within the APG window due to the delay of the launch of the program. All components of the new DE Certification program will reflect current law, regulations, and policy. Knowledge checks will be added in Q2 FY 20 and beyond (as needed), 9 months post-launch.			
Evaluate the DE certification program to determine if legislation should exist to mandate certification for all Federal HR professionals, within all HR technical areas would be appropriate.	Q3 FY 19	Behind Schedule	Q1 FY 20	Employee Services, Human Resources Solutions, and Merit Systems Accountability & Compliance	This evaluation will occur 4 to 6 months post-launch.			
Decide which program format to pilot.	Q2 FY 18	Complete		Employee Services				
Develop pilot implementation plan (for example, select pilot agencies and participants, and develop capstone exercise and manager assessment).	Q4 FY 18	Complete		Employee Services	Selected five individuals to participate in Q4 FY 18.			
Pilot HR Policy Center of Excellence.	Q1 FY 19	Complete		Employee Services	Pilot launched Q1 FY 19, with an orientation on Nov 26,2018.			
Monitor and evaluate pilot program.	Q4 FY 19	Not Started		Employee Services				

## Ongoing Risks and Challenges

## Resources (Human/Financial)

- o For curriculum development and utilization:
  - 1. Identifying and/or hiring instructional system designers
  - 2. Identifying resources related to subject matter experts for HR curriculum development review
  - 3. Finding/reimbursing knowledgeable instructors/trainers
  - 4. Agencies ability to pay for new curriculum, as a result of workforce reshaping and budget constraints
- o Funding for hiring assessment tool
- o Efficacy of the OPM HR Policy Center of Excellence

# **Key Indicators**

	Q4 FY 18	Q1 FY 19	Q2 FY 19	FY 19 YTD Result	FY 19 Year End Target
Percent of Federal HR professionals who perform delegated examining (DE) work completing DE certification	_*	_*	_*	_*	43%
Percent of staffing specialist course participants who demonstrate knowledge improvement (cumulative)	89.0%	87.5%	100%	87.6%	90%
Percent of managers of participants in the HR Policy Center of Excellence who report an increase in the participants' knowledge/expertise	_*	_*	_*	_*	85% <sup>†</sup>
Number of participants in the HR Policy Center of Excellence (cumulative)	_*	0	5	5	18*

\_\* Historical data for these measures is unavailable.

<sup>&</sup>lt;sup>†</sup>OPM's ability to meet the FY 2019 year-end target will be contingent on the size of the incoming pilot cohort.

<sup>\*</sup> OPM is unlikely to meet the FY 2019 year-end target because of implementation challenges identified in development of the implementation plan.

## Data Accuracy and Reliability

Percent of Federal HR professionals who perform delegated examining (DE) work completing DE certification

#### **Definition of Measure**

The number of Federal HR professionals who perform DE work that completed the new DE certification requirement divided by the number of HR professionals who perform DE work.

#### **Data Source**

Federal HR Institute (FHRI) database information exported to a spreadsheet for verification and validation.

Note: Data for FY18 and FY19, Q1 and Q2 is from the USALearning Portal, which is automatically updated once an employees has successfully completed the training. Data for FY 19 Q3 and beyond will come from a new tracking system.

#### Data Verification and Validation

FHRI program lead and DE program manager will validate and review DE data for accuracy.

#### **Data Limitations**

The data will be limited to the HR professionals who are enrolled in the DE certification program. There can be inconsistencies in the number of HR professionals who conduct DE work due to attrition and agency consolidations of DE Units (which could change the number of operating DEUs).

#### Percent of staffing specialist course participants who demonstrate knowledge improvement

#### **Definition of Measure**

The number of staffing specialist course participants who demonstrate knowledge improvement by the number of staffing specialist enrolled in the courses.

#### **Data Source**

FHRI LMS database. FHRI will use scored pre and post course knowledge checks.

#### Data Verification and Validation

FHRI program lead will validate and verify the accuracy of the staffing specialists students who demonstrate knowledge improvement.

#### **Data Limitations**

The data will be limited to enrollments in the FHRI Staffing Specialist curriculum. FHRI sets target grades for each course, but does not limit participation to this target group, and higher or lower graded employees may enroll.

## Data Accuracy and Reliability

Percent of managers of HR Fellow participants in the OPM HR Policy Center of Excellence who report an increase in their fellows' knowledge/expertise

#### **Definition of Measure**

The number of managers of HR Fellows who report an increase in their knowledge/expertise divided by the overall number of managers of HR Fellow participants.

#### **Data Source**

Survey to managers of HR Policy Fellows. Data will be compiled using a spreadsheet for verification and validation.

#### **Data Verification and Validation**

The project manager for the OPM HR Policy Center of Excellence will review survey data for accuracy and completeness, and validate any survey data collected and utilized.

#### **Data Limitations**

There are no significant data limitations.

Number of HR Fellow participants in the OPM HR Policy Center of Excellence

#### **Definition of Measure**

The number of HR Fellow participants in the OPM HR Policy Center of Excellence

#### **Data Source**

Registration data source for the OPM HR Policy Center of Excellence.

#### **Data Verification and Validation**

The project manager for the OPM HR Policy Center of Excellence will review data for accuracy and completeness, and validate any data collected and utilized.

#### **Data Limitations**

There are no significant data limitations.

## **Additional Information**

### **Contributing Programs**

### Organizations:

- DE Certification Program: OPM Employee Services (Policy); OPM Merit Systems
   Accountability & Compliance (Program Management); OPM Human Resources Solutions
   (Training and Delivery)
- OPM HR Policy Center of Excellence: OPM Employee Services
- Federal HR Institute's Staffing Specialist Curriculum: HRS Center for Leadership Development

#### Policies:

- o OPM Employee Services and OPM Merit Systems Accountability and Compliance Other Federal Activities:
  - Federal HR Professionals to participate in the DE Certification Program and the OPM
     HR Policy Center of Excellence

## Stakeholder / Congressional Consultations

OPM engaged its internal and external stakeholders in the development of its 2018-2022 Strategic Plan, to which this APG is aligned. The agency interviewed more than 50 external stakeholders, which included customers of OPM, Federal agencies, executive councils, advisory groups, affinity groups, and consultants, and solicited their feedback on the prior strategic plan as well as OPM's strengths and challenges. The agency also conducted 16 interviews with executives within OPM.