



Agency Priority Goal Action Plan

Advance U.S. Leadership in Space Commerce

Improving Space Situational Awareness

Goal Leader:

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Overview

Goal Statement

Space Situational Awareness. The increasing number of objects and participants in space present new threats that inhibit the growth of space commerce. To better track objects in orbit and predict where they will be at any given time, the Department of Commerce, as directed by the President per [Space Policy Directive 3](#) and in partnership with the Department of Defense and the commercial industry, will coordinate the development and implementation of a modern space situational awareness (SSA) capability. The Department's Office of Space Commerce will achieve SSA initial operational capability by 30 September 2021.

Challenge

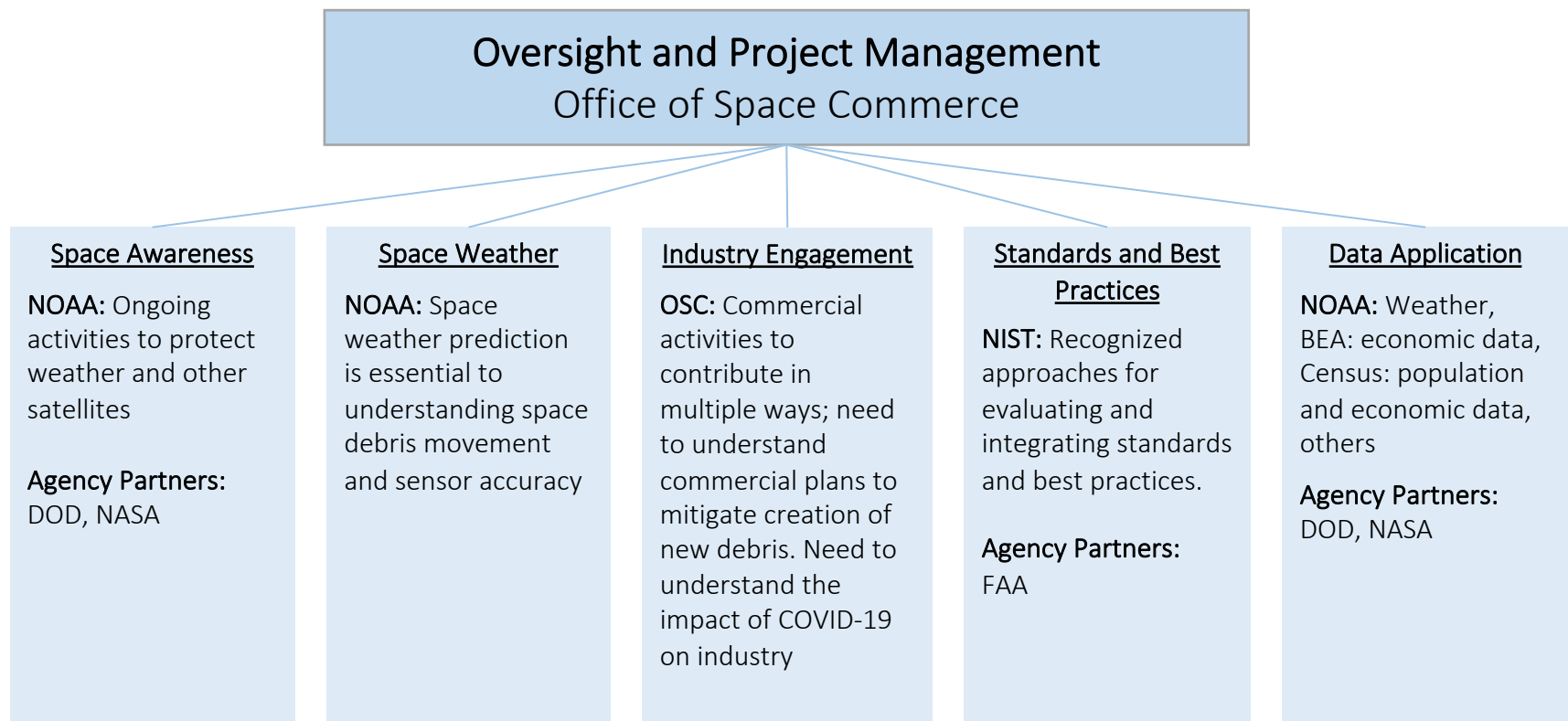
- The nation's SSA capabilities are in need of modernization, including new approaches to providing timely and accurate warnings to a growing number of satellite operators and other space-faring activities.

Opportunity

- Leverage all relevant Commerce bureaus and activities to help modernize the entire SSA value chain, in partnership with the Department of Defense, NASA, other federal agencies, commercial industry and our allies. Improve the safety of the space environment for growth of space commerce.

Leadership & Implementation Team

The Office of Space Commerce is the principal unit for space policy and space commerce activities within the Department. Its ability to leverage other Commerce Department resources allows for a diverse set of capabilities to be applied in support of the U.S. commercial space industry, including this space safety activity.



Goal Structure & Strategies

Key Strategies

OSC intends to accomplish this goal through four primary strategies:

- **Hire and leverage mission-critical staff**
 - Bolster the space operations and other pertinent competencies to add to existing skills
 - Leverage internal Department of Commerce staff competencies and capabilities (e.g., space weather)
- **Develop and build an Open Architecture Data Repository**
 - Per Space Policy Directive 3, design the protocols and standards for a data repository to house both Department of Defense and commercial sensor data and a wide variety of analytic and visualization tools. Develop a modern alerting and warning system for notifications to private sector and international space operators.
 - Per Space Policy Directive 3, continue to provide basic space safety services free of user fees
 - Leverage DoD's Unified Data Library and Department of Commerce cloud computing resources, and other capabilities, to create a platform for incorporating data and analytic capabilities by the end of FY2021
- **Encourage Development of Standards and Best Practices**
 - New "rules of the road" are required for space safety. Continue to work with industry and international partners to evaluate current standards and best practices as well as develop new ones for areas of emerging space commerce. Participate in U.S. interagency activities to do the same.
- **Continued Industry Engagement / Congressional Engagement**
 - U.S. industry has a wide range of current and planned commercial capabilities to contribute to this mission and quickly help modernize the SSA architecture. Continue to engage industry on those capabilities with a view toward Department of Commerce investment in FY2021
 - Industry engagement is also needed to understand future space industry plans, in order to help mitigate creation of new space debris
 - Per Space Policy Directive 3, engage allies and other international partners (e.g., European Space Agency) for other possible civil and commercial contributions.
 - Continue to engage with industry to understand the impact of COVID-19 on the commercial space and SSA industry

Summary of Progress – FY 20 Q4

The Department is on track to accomplish all APG targets.

Mission-critical staff: OSC is finalizing position descriptions in preparation of hiring additional mission critical staff to support SSA functions. These positions can be filled pending receipt of additional requested funding. NIST has assigned a detailee to OSC to support data standards and other SSA mission needs. DOC has requested an additional 13 people to execute its SSA mission in FY2021.

Develop and Build an Open Architecture Data Repository (OADR): OSC continues to refine the initial instantiation of the OADR. Convened a technical advisory board of government experts on cloud computing and data management to provide additional expertise and insight. Continuing to expand collaboration with DoD and international partners for the next SAC-T exercise designed to understand how to optimize integration of U.S. government and commercial SSA data. Working with DOD on an MOU to establish data sharing processes to support the DOC SSA mission.

Encourage Development of Standards and Best Practices: OSC has increased its work on domestic and international standards for SSA and STM including ongoing dialogue with the International Standards Organization and the Space Safety Coalition and participation in ASTM International's F-47 Technical Committee at the sub-committee level.

Industry engagement: Following the release of the NAPA report, OSC continues to meet with members of Congress and relevant committees to advance the DOC SSA mission. OSC is hosting an OADR industry day to solicit information from industry on potential data, visualization, and other relevant solutions. OSC continues to meet directly with companies that have relevant capabilities to improving different parts of the SSA enterprise. OSC also continues to engage industry on their future plans in order to understand debris mitigation and debris avoidance plans.

Key Milestones

Milestone Summary				
Key Milestone – OADR Platform Development	Milestone Due Date	Milestone Status	Owner	Comments
Acquire cloud-based platform as a basis for OADR: Leverage existing Departmental capabilities to establish a cloud-based test-bed for a commercial SSA warning system	FY 2020 Q3	Complete	OSC, NOAA, BIS	Initial SSA data sets are now hosted on the cloud platform, and OSC has conducted a review of OADR planning with an independent advisory board.
Establish preliminary data and security standards for OADR: Work with government, industry, and academia to develop and implement format, security, and validation standards for data inclusion in the OADR.	FY 2020 Q4	In Process	OSC, NIST	OSC will be soliciting input on this in the upcoming OADR industry day as well as form the technical advisory group. This will be an ongoing effort across USG and industry aided by additional funding.
Incorporate initial SSA datasets: Work with U.S. Government, industry, and international partners to gain access to, and incorporate, initial SSA data sets into the OADR.	FY 2021 Q1	In Process	OSC, NOAA	Initial space weather data sets have been placed in the OADR for public use. This task will be ongoing as OSC gains access to additional data sets. OSC is working with DOS to incorporate the next data set.
Incorporate initial analytic and visualization tools: Leverage existing Departmental data analytic and visualization capabilities, and partner with industry to acquire any additional necessary capabilities, to enhance OADR functionality.	FY 2021 Q2		OSC	Working with industry to conduct experiments using space weather and micrometeorite data
Complete initial testing phase prior to IOC: Complete initial testing phase to determine functionality, security, continuity of operations, and initial operational readiness for OADR IOC	FY 2021 Q3		OSC	
Achieve initial operational capability of OADR: Begin operational test phase of an OADR that incorporates DOD, commercial, and other data sets with modern analytic and visualization technologies on a state-of-the-art cloud-based platform.	FY 2021 Q4		OSC	

Key Milestones (Continued)

Milestone Summary				
Key Milestone – Organizational Development	Milestone Due Date	Milestone Status	Owner	Comments
Host Second Annual Space Enterprise Summit: In coordination with the Department of State OSC and USPTO will host SESII to examine international collaboration and capacity building in SSA, commercialization models, and norms and best practices for space safety	FY 2020 Q2	Postponed due to COVID-19	OSC, USPTO	Postponed until able to be conducted in person. In lieu of the summit, OSC has engaged with multiple allies including CAN, AUS, NZ, EU-SST, UK, and others on key SSA and space regulatory issues.
Industry Engagement: Incorporate current and emerging commercial capabilities and business practices in order to quickly modernize the nation's SSA system. Host regular industry meetings to update on Department of Commerce plans and receive feedback	FY 2020 Q3	FY 20 activities completed; FY 21 activities ongoing due to nature of the task	OSC	OSC is working across DOC and across the interagency to develop economic initiatives to support and advance the commercial space industry, particularly in light of COVID-related revenue losses. OSC will host an OADR industry day on 23-24 Nov. 20
Develop SSA Mission Hiring Criteria: Develop requirements, qualifications, and position descriptions for new mission-critical staff to support space safety operations outlined in Space Policy Directive 3	FY 2020 Q4	Completed	OSC	Completed to the extent possible while organizational questions remain. Further action pending funding.
Hire and Leverage Mission-Critical Staff: Through direct hires, consultants, details, continue to build and strengthen the organization of OSC to undertake the space safety missions outlined in Space Policy Directive 3	FY 2021 Q1		OSC	OSC worked with NIST to bring on detail to assist with critical standards work.
Encourage Development of Standards and Best Practices: In partnership with DOD and other federal agencies, develop an integrated set of space safety standards and best practices, drawing on extensive work by SDOs and others; highlight gaps and overlaps, especially for emerging space missions	FY 2021 Q1		OSC, NIST	OSC continues to work with industry associations and standards organizations to promote the development of space standards.

Data Accuracy and Reliability

Our understanding of the space environment remains quite limited, and our ability to provide timely and highly accurate warnings to satellite operators is also constrained. Key to improving space safety is drawing upon state-of-the-art commercial technologies and business practices to dramatically improve our understanding of the space environment.

For now, we have insufficient information about debris smaller than 10 cm, including how it will impact smaller satellite design. Additional complexity is about to be introduced quickly by innovative new capabilities like on-demand launch, maneuverability, satellite servicing, and others. The current Department of Defense system will not scale to the future space environment envisioned in U.S. plans as well as those of other countries.

This initiative will leverage existing Department of Defense capabilities (known as the “authoritative catalogue”), evaluate and include commercial SSA sensor data, add analytic and visualization capabilities, and incorporate all of them into a modern warning and alerting concept for improving space safety for all space operators.

Additional Information

Contributing Programs

Organizations:

- National Space Council – continued White House direction and support
- Office of the Secretary – Secretary and Deputy Secretary leadership support

Program Activities:

- Program activities related to space safety within Department of Defense, NASA and other federal agencies, as identified in Space Policy Directive 3

Regulations:

- Review of orbital debris and spaceflight regulations

Policies:

- Other U.S. government activities on space safety (e.g. Orbital Debris Mitigation Guidelines)

Other Federal Activities:

- Stand-up of the U.S. Space Force, including SSA transition

Stakeholder / Congressional Consultations

OSC continues to identify trends in space commerce as well as space safety capabilities and emerging needs.

OSC also continues extensive interagency and international consultations, consistent with Space Policy Directives and other Space Council Direction.